1	STATE OF NEW HAMPSHIRE		
2		PUBLIC UTILITIES COMMISSION	
3			
4	January 19,	2017 - 1:38 p.m. NHPUC FEB07'17 PM 1:05	
5	Concord, New Hampshire		
6			
7	RE: DRM 16-853  RULEMAKING:  Puc 2000 - Competitive Electric  Power Suppliers and Aggregator Rules.		
8			
9		(Hearing to receive public comment)	
10			
11	PRESENT:	Chairman Martin P. Honigberg, Presiding	
12		Commissioner Robert R. Scott Commissioner Kathryn M. Bailey	
13		Sandy Deno, Clerk	
14			
15	APPEARANCES:	(No appearances taken)	
16		(no appoaramoss canon)	
17			
18			
19			
20			
21			
22			
23	Court Repo	orter: Steven E. Patnaude, LCR No. 52	
24			



1		
2	INDEX	
3		PAGE NO.
4	SUMMARY BY MR. WIESNER	4
5		
6	PUBLIC STATEMENTS BY:	
7	Brad Mondschein (Clearview Electric)	7
8	Douglas Patch (RESA)	27
9	Marc Hanks (Direct Energy)	40
10	Robert Munnelly (Davis Malm & D'Agostine)	50
11	Stephen Tower (NHLA)	73
12	Dennis Labbe (NHLA)	74
13	Matthew Fossum (Eversource Energy)	77
14		
15	QUESTIONS BY:	
16	Cmsr. Bailey	12
17	Chairman Honigberg	61
18		
19		
20		
21		
22		
23		
24		

{DRM 16-853} [Rulemaking] {01-19-17}

## 1 PROCEEDING

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

CHAIRMAN HONIGBERG: We're here this afternoon in Docket DRM 16-853, a rulemaking proceeding on our 2000 rules. We're here to take public comment from the assembled masses. And, in addition to the public comment today, we have invited people to provide written comments by January 27th, which is next week.

Something that is not in the Order of Notice that came out after we issued this Order of Notice is a letter from the Governor related to Executive Branch Regulatory Review. It's a page and a half of single-space type. are copies available here. We will probably file a copy of this in the docket of this proceeding and invite public comment, as is expected in numbered Paragraph 3 of the Governor's letter, having to do with all rules, really, but, since we had this process going, we thought we would take advantage of the coincidence and use this proceeding, the public comment today, to the extent people want to speak to it, but more likely in written comments next week, on the matters that the

Governor would like all the Executive Branch agencies to consider.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

All right. With that background, I will not read from the Order of Notice.

Instead, I think I'll ask Mr. Wiesner to set the scene for us with respect to this set of rules and what the nature of the changes are.

MR. WIESNER: Thank you, Mr. The process of reviewing these rules Chairman. began a couple of years ago in the wake of the PNE Energy situation in 2013. It took a fair amount of time for us to really get going on that process. Last year, we had extensive stakeholder sessions with suppliers, aggregators, and with the utilities, to consider changes to the rules. We also have proposed rules, and the Commission has adopted an Initial Proposal containing those rules, that address a number of statutory changes that have occurred in the past year or so, regarding, for example, variable rate contracts, customer privacy information, the requirement for the Commission to adopt and implement a customer shopping website, and new

authority for the Commission regarding enforcement and sanctions against suppliers.

So, the rules that you have before you address all of that, as well as containing updates and refinements based on the experience of the Commission over the past several years, with what we believe is a successful competitive electricity supply market within the state.

And I will note that the rules have roughly doubled in size, but that is in large part due to the statutory changes which I mentioned, as well as efforts to address new market realities, which may have been unknown to prior Commissions when the rules were last adopted, such as aggregators granted agency authority by customers to make selection of suppliers on their behalf.

So, that's a high-level introduction of what's included in the rules. As I say, we had extensive stakeholder meetings last year and went through the rules in quite a bit of detail. But I'm not sure we've had any such in-the-room discussions with stakeholders since

the Initial Proposal has been adopted or the final version of it developed.

So, we look forward to hearing what parties have to say today, as well as in the written comments that will be submitted by next Friday.

CHAIRMAN HONIGBERG: All right.

Before I call the first speakers, actually,

I'll tell you who the first speakers are so you
can get ready. Jeremy Reed, Brad Mondschein,
and Doug Patch are the first three speakers.

So, you can get yourselves ready. But we've
received written comments from Pope Energy that
we have in front of us.

We also received a document styled as a "Request to Intervene" by Clearview Electric. I don't know if the representative of Clearview is here. It's not necessary to intervene in a proceeding like this. This is a rulemaking where we're taking comments from the public. So, it's not the kind of adversary proceeding where you have parties and nonparties, intervenors, others. This is all -- everybody has an equal say in how all this goes.

1	So, we'll just keep this in the file.
2	And, to the extent that the Clearview
3	representatives want to speak today or provide
4	written comments, they're free to do so.
5	So, I think, if there's nothing else
6	we need to do, the first speaker is Jeremy
7	Reed. So, if you could identify who you
8	from Clearview, I see who you represent and
9	provide us with your comments. Mr. Reed.
10	Just make sure you have a microphone
11	in front of you and that the light is on.
12	MR. REED: All right. So, with
13	Clearview Energy, Brad, the next person listed,
14	is actually our attorney. For the most part, I
15	think he's going to be speaking on our behalf.
16	But I may add to his comments as we go along.
17	CHAIRMAN HONIGBERG: Fair enough.
18	MR. REED: We're going to share
19	the
20	CHAIRMAN HONIGBERG: Attorney
21	Mondschein.
22	MR. MONDSCHEIN: Thank you. And I
23	appreciate the opportunity to speak this
24	afternoon and to file written comments next

week.

We have a number of issues that

Clearview has looked at and reviewed that are

being proposed as regulations in the State of

New Hampshire. And we'd like to go through

some of them today to talk about some of the

issues that we see and some of the regulations

that we believe should either not be adopted or

need to be clarified.

The first that we want to talk about is proposed Rule 2003.03, which involves the requirements of security instruments for electric suppliers. And the proposal is that you need to have a surety bond of not less than 12 months, with a six-month extension, or an 18-month term for a letter of credit, in order to have a license in the State of New Hampshire, and that that's only for a 12-month license. To have a 24-month license, you have to have 30 months, and a 36-month license you have to have 42 months.

The first issue that we have is that it's very difficult, if not possible, for an electric supplier to obtain a surety bond for

longer than 12 months. Clearview Electric has attempted to find out from their supplier surety bonds if they could get a longer than 12-month surety bond, and they were told that they could not. And, even if they could, the cost of getting that bond would be extremely expensive compared to getting that bond today for 12 months.

The alternative is to put up cash, basically, for a letter of credit, which is just as costly as the letter of credit itself. So, if you're requiring a \$500,000 Letter of Credit, the Company would have to put up \$500,000 of cash to support that Letter of Credit in most cases. And that ties up the needed cash resources of the electric suppliers.

And, in effect, what this regulation is going to do, it's going to take away the ability of electric suppliers to put up surety bonds and require letters of credit.

In addition to that, it creates a situation where you end up with only 12-month licenses in the State of New Hampshire. The

financial hardship and the availability in the market of the surety bond products will prevent most, if not all, electric suppliers from getting a term of longer than 12 months.

Most other jurisdictions allow a five-year term for a license. They require ongoing security of surety bonds that are 12 months in length, that need to be renewed. And, if they're not renewed, then the license can be revoked. Usually, they need to be renewed 30 to 60 days prior to the end of the term, and notice has to go to the Public Utility Commission before the license — before the surety bond expires, if it's going to expire. And that provides adequate assurance to most jurisdictions. And we would encourage New Hampshire to adopt a similar regulation.

The next issue that we wanted to raise, and I don't know if there's questions from the panel before I move on. So, if there is, please interrupt me.

CHAIRMAN HONIGBERG: We're not shy.

MR. MONDSCHEIN: So, the next issue involves proposed Rule 2003.01, and, in

{DRM 16-853} [Rulemaking] {01-19-17}

particular, Subsection (e), Subsection (4).

The first issue is -- involves the (4)(e),

which talks about "Other practices found by the

Commission to be harmful or potentially harmful

to customers".

The first thing is that this provision is extremely broad, and really doesn't provide adequate guidance to electric suppliers when it comes to understanding what practices this Commission is going to be looking at. Certainly, (a), (b), (c), and (d), as listed under number (4), are specific and are things that this Commission should be looking at. However, (e) is so broad that it provides little guidance to the electric supplier community.

Further, Subsection (e)(4) also talks about the Commission looking at the number of complaints or the types of complaints. The number of complaints is not necessarily a good indicator of whether an electric supplier should be licensed in the State of New Hampshire. It should be based on the types of complaints, and should be based on practices

that are found to be harmful only after an investigation by this body, and not just an evaluation by this body without a hearing.

The next issue that we have -
CMSR. BAILEY: Mr. Mondschein?

MR. MONDSCHEIN: Sorry. Yes.

CMSR. BAILEY: I'd like to ask you to elaborate a little bit on the "number of complaints". And I think your position is that the number isn't relevant, it's the type of complaints that would be more relevant.

Two things about that. One, I
think -- I don't understand how you can't say
that, if a company has a significant number of
complaints against it in another jurisdiction,
that that's not relevant. And, if the
Commission were to deny an application because
of the number of complaints, and it probably
would not be -- I can't imagine that it would
be just based on the number of complaints, but
the number and the type of complaints, you have
the opportunity to ask for a hearing. So, you
would be heard and could make that argument at
that time.

So, why is that not -- why doesn't that take care of it?

MR. MONDSCHEIN: I think it goes to just to what you just said, actually. When you read the regulation, the regulation says "number or types of complaints". It doesn't say "number and types of complaints". And I think that goes to the crux of what we're saying.

We don't believe it should be just based on number. It should be "number and types of complaints". So, if someone, for example, is out and in the community, and there happens to be a certain number of complaints, whatever that number may be, but it's complaints that are either minor in nature or perhaps even complaints that aren't perhaps things that are done "wrong" by the electric supplier, but misunderstandings by consumers, which happens. That needs to be taken into account. And, so, that's why, from our perspective, it should be "number and type", not just "type" -- not "number or type".

CMSR. BAILEY: Okay. Thank you.

 $\{DRM \ 16-853\} \ [Rulemaking] \ \{01-19-17\}$ 

MR. MONDSCHEIN: Thank you. The next regulation we'd like to -- that's being proposed is 2004.10, and that involves the date upon which a customer will become a customer of the electric supplier.

And the issue we have here is really that we would -- we would like to see an addition to the regulation. Which is that, with the advent and the on-boarding of smart meter technology, there is the ability of the utility to do off-cycle meter reading, without any cost, remotely. And we would like to see the regulations acknowledge the fact that, if smart meters are implemented in the State of New Hampshire, that we can have off-cycle meter reading and off-cycle on-boarding of customers to electric suppliers.

Okay. Section 2000 -- next one we have is Section 2004.03.

CHAIRMAN HONIGBERG: I'm sorry. Can you repeat the number?

MR. MONDSCHEIN: Sure. 2004.03. And there's a number of issues that we believe are being raised by the disclosure that must be

done by electric suppliers on their variable rate pricing. And, in particular, the electric suppliers have to disclose their components of the variable rate price, if they are not using an index. How that and what needs — how that gets done and what needs to be disclosed is not in the regulation.

So, for example, can an electric supplier simply say "the components our variable rate are the cost of obtaining electricity, personnel, overhead, profit?" Can it be that broad? Is there a requirement that there be more of a formulaic disclosure to customers? Right now, it's up in the air whether and to what extent you need to disclose those components of variable pricing.

Further, an electric supplier may not, and it's not often in their best interest, to change variable prices every 30 days, or even every 60 days or 90 days. So, the disclosure of those components we believe need to be flexible enough to allow electric suppliers to keep their prices stable for some period of time even on a variable rate. So

that an electric supplier has the option, for example, of not raising rates and lowering their profit for a month, because they don't want to have to raise their rates. If we have a component that requires there to be constant change, then you're going to be seeing constant change in those rates. So, right now, it's not clear what the components have to be, and also how those components have to be disclosed to the public.

Further, when you look at requirement Subsection (4) and Subsection (6) under Subsection (b), it talks about disclosing the monthly average price a customer would have paid the electric supplier over the preceding 12 months, using actual variable prices charged be the electric supplier. And paragraph (6) talks about "the maximum and minimum monthly, stated separately, that a similarly situated retail customer in New Hampshire would have paid over the preceding 12-month period".

Neither of those -- first of all, we can't really understand the difference between the two. And the second is that it doesn't say

how that's determined. So, is it based on a statewide average? Is it based on what they would have paid -- what a customer would have paid to an electric supplier in another part of the state or in another -- with another utility part of the state? So, it's unclear of what that really all means. And we're also unclear of whether it means "based on a standard offer". So, our view is that it needs to be clarified as to what exactly is being asked of the electric suppliers to put out there to their customers.

The next section was 2004.20. What's interesting about 2004.20 is that it really was the folks at Clearview that had to explain to me what the big issue was about this. Because I know when they explained it to me, it became clearer. So, I'm hoping I can explain it to you.

The 2004.20 basically says that, if you make an unauthorized change to a customer's account and basically slam them, right, change them to your supplier without their authorization, and that's found out, that you

have to return to them up to 24 months of charges that you received from that customer.

We believe that it should be limited to six months. And there's really two reasons for that. The first is that we believe that customers do have some obligation to recognize the unauthorized change. But, even beyond that, this really opens the door to an issue that we'll talk about in a little while, which is "what is an authorized and what's an unauthorized change?"

There are instances where the person who is "authorized" to change electric suppliers is really a open issue. Is the person who's authorized not only the person who might own that residence or be the primary person on the account, what about the spouse?

A significant other living in the home? An adult child living in the home? Or the person who says "Yes, I'm authorized", and tells it on a third party verification that they're authorized?

If the customer, and some of them are savvy enough, understands these rules, they may

actually wait, and wait the 24 months to say that "the electric supplier made a mistake", and that the person who claims they were authorized to make that change, in fact, wasn't. And, then, the electric supplier has to pay back 24 months of power.

There's also -- this provision also, in effect, provides free power to these customers. So, the amount being refunded should not be 100 percent of what they paid to the electric supplier. Instead, the amount refunded should be limited to the difference between what the customer paid the electric supplier and the amount the customer would have paid the utility under standard offer had they not been switched.

And an issue that this raises, like I said before, which is not in the regulations right now, perhaps should be added, and we argue should be added, is a definition of who can the electric supplier rely upon to authorize a change in electric supplier status. Can the electric supplier simply have a good-faith belief that the person is

authorized? Does the person who is authorized to have to actually be the person listed on the customer bill? Can it be a spouse, a domestic partner? What happens if the person answers all the questions that they're authorized? Or what about anyone over 18 living at the house or residence?

We believe that these regulations, while we're at the point of making these changes, and have the opportunity to make these changes, these types of questions should be answered, and answered clearly, so that electric suppliers understand what they should be relying on.

The next section is 2004.11. And there's a number of issues that are raised by the limits on marketing of potential customers. The first is the ban on prerecorded messages. Prerecorded messages are already prohibited by federal law under the TCPA for new customers. We believe that a customer who is an existing customer of an electric supplier should be allowed to receive prerecorded messages from their electric supplier.

Second is the weekends and holiday solicitations. This is just not an acceptable regulation under the law. It's an unconstitutional restraint on commercial speech. The U.S. Supreme Court has already stated numerous times that, so long as there is less restrictive means to accomplish the objectives of this Public Utility Commission, that those less restrictive means must be implemented, and you cannot have a complete ban on solicitation for commercial speech.

Such restrictions, for example, can further limit the time during the weekend that you can solicit customers. Right now, during the week it's 8:00 a.m. to 9:00 p.m. you're allowed to solicit customers. Well, perhaps on the weekends, it's 10 a.m., instead of 8:00 a.m. There's other means by which these regulations can obtain the same goal.

The second ban is on door-to-door sales. Just like with the ban on weekend and holiday solicitations, it's unconstitutional restraint on commercial speech to ban door-to-door sales.

Further, door-to-door sales is an important part, not only of soliciting new customers, but also the ability of the State of New Hampshire to teach the public about the availability of competition, to teach the public about the availability of renewables and electric suppliers that supply through renewable means, and for electric suppliers themselves to be known in the -- in the state.

The next issue that's raised by

2004.11 is the requirement that the Do Not Call
List be updated on a daily basis. This is an
extremely expensive and burdensome regulation.

Also, the Do Not Call regulations, the federal
Do Not Call regulations, provides a 30-day safe
harbor to allow for periodic updates,
recognizing that a company cannot realistically
check the Do Not Call List every day.

Beyond that, the Federal

Communications Commission has stated that the

best practices for checking the Neustar List,

which is the list for cellphones, is to check

it every 15 days. And even that regulation

allows for what we call "one free call",

meaning that you're allowed to call someone on their cellphone once without violating the regulation. We would encourage this -- that these regulations be changed to comply with these federal regulations.

The final issue we have with 2004.11 is the requirement that an electric supplier not discriminate by geographic area. Now, certainly, an electric supplier should not, and at least I can tell you Clearview will not, discriminate against customers by geographic area. However, the regulation should be amended so that it's clear that an electric supplier is able to target market geographic areas, as long as they don't discriminate against customers who want to sign up with them from anywhere in which they're serving customers.

So, moving onto the next issue we have, which is 2005.01. And this is actually a very -- a rather, I think, a simple request.

If we look at Subsection (c)(1), (2) and (3), there is an "or" in between Subsection (2) and Subsection (3). I think it's fairly clear that

that section should be read "(c)(1) or (2) or (3)", but we would encourage the Commission to make it very clear and put in "or" after the end of Subsection (c)(1), so that it's clear that it's "(1) or (2) or (3)".

CMSR. BAILEY: Mr. Mondschein, from my experience, the Legislative Services people

MR. MONDSCHEIN: Okay.

don't let us do that.

CMSR. BAILEY: But, when you have an "or" after number (2), it means "(1) or (2) or (3)".

 $\label{eq:mr.mondschein:} \mbox{$\mbox{$MR.$}$ MONDSCHEIN: I understand that.}$  Thank you.

The next section is 2005.03 and 2005.04. The procedure and the repercussions of suspension and revocation are exactly the same. There's no difference between suspension and revocation under the proposed regulations. A suspension should be a suspension for soliciting new business. It should not be a suspension from having existing customers and servicing existing customers. In essence, the way the regulations are currently written, a

suspension will become a revocation, because all of the customers of that electric supplier need to be moved.

Further, there's no transition period that's in these regulations for either a suspension or a revocation. And we would suggest that we go back — that the regulations refer back to when an electric supplier is exiting the market, and have those regulations apply, so that gives them time for those electric suppliers who are in a revocation situation to be able to orderly transfer their customers.

And then there's two issues that we wanted to raise, actually, three issues that we wanted to raise that are not in the regulations that we believe should be in the regulations.

One of them is that the regulations should include a requirement that the utility provide electric suppliers with an eligible customer list, with the ability of a customer to opt out of being on that list. An example of such a regulation is found in Pennsylvania.

Second, it's our understanding right

now that if a customer either -- if a customer underpays its bill, that the utility portion of the bill gets paid first. We suggest that the regulations include that the utility should get paid on a pro rata basis based on charges on the bill if the customer does not pay the entire bill.

We also would suggest that such an issue becomes a nonissue if the State of New Hampshire adopts POR billing or Purchase of Receivables billing.

The last issue we want to raise is the ability of electric suppliers to supply electricity to customers that are on state assistance or EAP. Currently, a customer loses their EAP benefits if they switch to an electric supplier. We believe that this is anti-competitive, and that EAP should apply to the supplier portion of the bill, not just standard offer.

Thank you. I appreciate the time.

CHAIRMAN HONIGBERG: Thank you, Mr.

Mondschein. Mr. Reed, he did good?

MR. REED: He did very well,

actually.

CHAIRMAN HONIGBERG: All right. The next three speakers are Doug Patch, Marc Hanks, and Rob Munnelly.

MR. PATCH: Good afternoon, Mr.

Chairman, Commissioners. Doug Patch, from Orr

& Reno, on behalf of the Retail Energy Supply

Association. Which is a broad and diverse

group of more than 20 retail energy suppliers

dedicated to promoting efficient, sustainable,

and customer-oriented competitive retail energy

markets.

We have some oral comments we'd like to make today. We also intend to file written comments by January 27th.

We have a couple of general comments to begin with. One of which was going to pick up on something that the Chairman already cited, which is Governor Sununu's moratorium, and to focus just for a minute on the fact that it included language about rules "not having an unreasonably adverse effect on the State's competitive business environment". We think it's important to keep that in mind as you

approach these rules.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

The second general comment we have, there is a provision in the Commission's rules, Puc 201.05, which allows any person to seek a waiver from the rules. And we think it would make sense in these rules, near the beginning, to have a cross citation to that. I know the Commission has done that in other rules, a number of other rules. One example being the net energy metering, Puc 903.02, paragraph (n). Although, in these rules, there are at least two cites, I think, to the ability to request a waiver. They're specifically with regard to applications. And I think, under that general rule, 201.05, a person would have the ability to seek a waiver. And I think it would be helpful to members of the public that that was made more clear by having a general provision in the rules.

Puc 2002.03 provides a definition of "aggregator". And RESA submits that this would require some clarification. It's not clear from the proposal how the rules intend to treat what are basically energy brokers, you know,

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

somebody who works as an independent agent on behalf of itself and/or the retail customers. Typically, energy brokers do not receive compensation or remuneration from the supplier. It was a matter of administrative convenience. The supplier often includes the broker's service fee in the supplier's price. In effect, the supplier acts as a billing agent. Since energy brokers do not receive compensation from the supplier -- or rather from the customer, they would arguably fit within the proposed definition of "buyer's aggregator" in Puc 2002.06. We're not sure that this is the Commission's intent, because, according to that section, a buyer's aggregator is not subject to the provisions of this chapter. So, if the Commission means to include energy brokers in the definition of "buyer's aggregator", then it should be included, we believe, as an explicit example,

along with a municipality and a cooperative, which are cited in that rule. If not, then they should simply define a "buyer's

aggregator" as a municipality or cooperative and consider where energy brokers fit into the regulatory picture.

Our next comment is on the definition of "small commercial customer" in 2002.19. And this lowers the threshold for such customers from 100 kilowatts to 20. We support this change. We think 100 is a very high threshold. That's what's in the current rules. And, so, we think it's a good idea to lower it to 20.

Next comment, with regard to residential customers, we think it's important to insert some language in the rules about "incidental residential accounts". An example of that would be an on-campus residence of a university president, where responsibility for the account, including the selection of supply service, rests with the university, not the individual residing there. We think it should be made clear that the basis for determining whether or not rules directed at residential customers throughout the chapter are applicable to a certain account should be based on the type of customer that has contracted with a

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

supplier and not the utility's tariff-based designation.

Our next comment is on the fact that, under these rules, in particular, we're focused on 2003.02(g), a supplier registration is good for anywhere from one to three years, depending on the financial security that is provided. Under the current rules, it's a five-year period. We recommend the Commission retain that five-year period. We're not sure what was intended to be accomplished by creating different periods of time for a registration to be valid, depending on the time period during which financial draws can be made. But RESA submits it would be easier, more consistent with what other states do, and far less confusing to continue with a registration for the five-year period, which is in place now.

The next comment is on 2003.01(1), which says that within five days of receiving approval from the Commission to operate in New Hampshire, a supplier must notify the local distribution company. Under current rules, it's 30 days. We would recommend changing the

requirement in the proposed rules to 15
business days. We think that would be a
reasonable compromise between what is proposed
and what is in the current rules.

Puc 2003.02(d)(4) says that the PUC

"shall deny an application for renewal...if the applicant has been subject to consumer complaints in New Hampshire or other states".

We think the intent of this is that it apply, and this may be splitting hairs, but that it apply to an applicant that has been the subject of consumer complaints, not subject to them.

And, in addition, and more importantly, just because a supplier has been the subject of complaints should not disqualify it from renewal. We think the language here mandating that the Commission deny renewal based on the mere existence of complaints is too open-ended. And, as a matter of due process, denial of an application based on complaints should only be allowed if the complaints have been found to have been substantiated.

2003.03 establishes financial

security requirements that are more detailed than in the current law. While RESA has no particular concern with this section, we just want to make sure that the dates that are listed in paragraph (b) are consistent with the dates that are in the law for Alternative Compliance Payments and the payment of the assessment.

2003.07 spells out how the assessment for funds to cover the PUC budget is paid. We think this is a good idea to spell it out in the rules, to eliminate any confusion and to notify suppliers of the fact that this is the case.

2004.02(d)(4) says that a supplier shall include in its terms of service "a statement that the price does not include... charges related to the delivery of service", and that the customer "will be billed separately" for charges related to delivery service. We think this wording needs some work, given that many suppliers bill through the distribution company, and thus it may not be a separate bill, a separate portion of the

bill, but, arguably, it's not "billed
separately".

2004.02(e), which says that a supplier must "request that each residential and small commercial customer specify the preferred form of contact" has only two options, "electronic mail; or written correspondence delivered by U.S. Mail". RESA submits there should be more flexibility to keep up with changes in how people communicate, including allowing written correspondence delivered through other trackable delivery services, and through texts, where appropriate, for the type and length of information being submitted.

2004.03(b) includes certain requirements of what has to be both on the website and in the terms of service. RESA has some suggestions for language changes in this section, which we'll submit on the 27th. But, in particular, we would submit there ought to be more flexibility allowed in how suppliers notify customers, through a combination of written terms of service and through the

website, and through citations to where information can be found.

particularly paragraph (d) contains some provisions which RESA believes should be modified. This section would require that "residential and small commercial customers be notified 30 days prior to the effective date of any increase in a variable price projected to increase by 10 percent or more". There are similar provisions being worked on in Connecticut and Rhode Island that would apply if the increase is 25 percent or more. RESA submits that's a more reasonable standard for this requirement, since it's designed to apply presumably to a situation where there's an extreme price increase.

Paragraph (f) says these customers must "be notified no less than 45 and no more than 60 days prior to the effective date of a change in the terms or structure of a variable price". And RESA would recommend a 30 to 60 day window, 30 to 60 days prior to the effective date.

1 2004.08 pertains to customer 2 authorization required for a change in 3 supplier. RESA submits there are approaches we can accomplish this task other than the 4 exchange of letters. In other words, there are 6 approaches like this use of customer portals 7 that are customer-friendly and accommodate technological change. 8 In that same section, RESA applauds 9 10 the reference in Subparagraph (c), which seems

to account for more advanced ways of conveying information.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

2004.11 concerns solicitation. noted in Paragraph (g), there are local peddler's ordinances that have to be complied with. And, as has already been mentioned, Paragraph (e) imposes what amounts to really an outright ban on door-to-door solicitations, even if the supplier complies with local ordinances.

RESA is opposed to such a ban on solicitation, submits that there are other ways to address concerns about door-to-door solicitation, such as including a separate

registration with particular standards that would have to met for a supplier that desires to do that kind of solicitation.

Puc 2004.11(g)(5) appears to give flexibility when it comes to dealing with a customer who has insufficient English skills.

RESA believes that this is the right approach.

RESA submits that Puc 2004.12, which deals with off-cycle meter reading, is too limiting. It only allows a supplier to request this when there is nonpayment by a large commercial/industrial customer. We think there should be more flexibility to request an off-cycle meter reading. It's often for the benefit of a new customer, and giving more flexibility and be customer-friendly.

Puc 2004.13(a) concerns a transfer of customer accounts between suppliers and the requirement that a notice be provided at least 30 days before a transfer. Since it seems quite likely that a situation could arise where this would have to be waived, we think this should cross-reference the waiver provision. If the Commission adopts our earlier

 $\{DRM \ 16-853\} \ [Rulemaking] \ \{01-19-17\}$ 

recommendation for a general statement about the ability to seek a waiver, this might not be necessary.

2004.13(a)(3) and (6) suggests that, by Commission rule, customers will have a right to elect an alternative supplier on notice of transfer to a new supplier. At least for large customers, assignment provisions are included in the terms of the agreement with the customer. And, for this reason, RESA believes this language is too much of a reach, and it interferes with the freedom of buyer and seller to negotiate their own contract terms.

2004.13(d) includes a requirement that refunds to customers be paid within 30 days of the effective date of the transfer or sale. RESA recommends that that be changed to 60 days.

2004.14 concerns a change in ownership of a supplier. Because changes in ownership take many different forms, and often can be delayed or modified, RESA believes this section may need some tweaking. It might also make sense to include a cross-reference here to

the section allowing a person to seek a waiver.

2004.18 concerns termination of service to a customer. It includes the term "material". We think that's unnecessary as used in that particular section. Typically, an agreement with a customer lists certain things that trigger termination, and use of the term in this context may contradict provisions in the agreements.

2004.18(b) contains a provision that limits a supplier to having one contact with a residential or commercial customer prior to sending a termination notice. RESA submits it's often to the benefit of the customer to have more than one contact prior to termination, given how busy many customers' lives are today.

And, then, in connection with Part 2005, RESA submits that the rules should incorporate a reference to an opportunity for the Commission to offer mediation and/or arbitration as a means of avoiding the need for a full hearing on a complaint. Many other states offer this service, and it ends up

serving the interests of the customers and the Commission by saving time unnecessarily spent in hearings. RESA believes it would behoove the Commission to have on its staff a person or persons trained in mediation to help resolve matters without a hearing.

And, then, finally, Puc 2005.05

contains a broader list of factors than in the current rules of what the PUC is to take into account when assessing fines or imposing sanctions. We think this is a step in the right direction. It offers the Commission more flexibility when it makes decisions.

Thank you for the opportunity to provide comments today. And, as I indicated before, we intend to provide more detail on suggested language by January 27th.

CHAIRMAN HONIGBERG: All right.

Thank you, Mr. Patch. The next three speakers:

Marc Hanks, Rob Munnelly, and Steve Toler

probably. It's hard to read the name.

MR. HANKS: Thank you, Mr. Chairman.

And good afternoon, Commissioners. Marc Hanks,
senior management with Direct Energy. I'm

going to be echoing some of the comments that Attorney Patch made on behalf of RESA. But my comments are going to be more limited to a certain section that we'll get into.

Energy is a subsidiary of Centrica, a Fortune
Global 500 company based in the UK, formerly
known as British Gas. Direct Energy is one of
the largest competitive retail and wholesale
providers of electricity, natural gas, solar,
and home energy efficiency services in all of
North America. We have about 5 million
customer relationships under various brands in
46 states, including the District of Columbia,
and 10 Canadian provinces. Direct Energy, we
serve residential, small commercial, Large C&I
electricity and natural gas customers in the
State of New Hampshire.

The Chairman -- you mentioned the well-designed and robust competitive retail market in New Hampshire. We would agree with that. One of the promises of retail electric competition is for retail suppliers to bring innovative and creative products and services

1 to all classes of customers, but especially, we believe, to residential and small commercial 2 3 customers. We have embarked on that effort. 4 As of last March, we are serving the residential so-called "mass market" customers 5 6 in New Hampshire. We believe that we're 7 offering competitive products and services. Some of those services are just not focused on 8 9 a competitive price in comparison to the 10 utility default service price, but would be 11 bundled with an array of services. Some of 12 those services may be, for example, a Nest 13 thermostat, home warranty plans, and other 14 types of energy efficiency measures. 15 believe that consumers are looking for those 16 kinds of products and services, and not just a 17 direct comparison on a unit base price of one 18 kWh compared to another. 19 As a member of the Retail Energy 20 Supply Association, Direct Energy has 21 contributed and we wholeheartedly support the 22 comments presented by Doug Patch. As we move 23 forward, I have some limited comments that

{DRM 16-853} [Rulemaking] {01-19-17}

pertain to Pu [Puc?] Section 2004.11, the

24

solicitation of customers, as put forward in the Commission's Initial Proposal.

Specifically, Direct Energy is opposed to the inclusion of Section (e), which states "Unless requested by the potential customer no less than 24 hours in advance, no [retail supplier] or aggregator, or its representative, shall solicit a potential residential customer in person at the customer's residence."

While technically not an outright ban on door-to-door sales channel, the imposition of a 24-hour advance arrangement with the customer effectively amounts to an outright ban of this particular sales channel in practical business terms.

With respect to door-to-door sales,
it has and can have, if done correctly, a very
positive and enlightening impact for customers.
It's an opportunity to explain oftentimes a
very complex sale to new initiants with respect
to those that are shopping for electricity
supply for the first time. It takes them
through a process and is a means of educating

customers.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

So, first, let me state that Direct Energy clearly recognizes the high-impact nature of the door-to-door sales channel. rather than establish an outright ban, we would alternatively propose, respectfully, that the Commission consider raising the bar for those retail suppliers that plan to utilize this particular sales channel. And, specifically, we mean by imposing extra or supplemental licensing conditions or other requirements. And, by "raising the bar", I mean that retail suppliers are required to meet more stringent licensing requirements that may include, but not be limited to the following: Retail suppliers may be subject to a higher licensing fee to be determined; retail suppliers may be subject to a higher security deposit or bonding requirement; retail suppliers may be required to submit a sales quality review or sales quality assurance framework that identifies the processes, the plans, the protocols for effectively managing this particular sales channel, specifically in the area of employee

or vendor training, the area of employee or vendor oversight and management, the kinds of training that relates to the presentation of sales techniques that are consumer-friendly, the kinds of tactics and approaches that represent the appropriate badging and identification of a competitive supplier at the door, so that there's no confusion that they may be misrepresented as a representative of the local distribution utility.

We also suggest that retail suppliers may be subject to new door-to-door sales protocols. For example, retail suppliers may be required to notify the New Hampshire Public Utility Commission at least five business days prior to the commencement of a door-to-door sales campaign, and provide to the Commission summary information that would be helpful and informative to Commission Staff. That information may be, again, expressed in a summary form, but it would identify the community or communities that would be targeted to a door-to-door sales campaign. It would identify the start date of the campaign. It

would look at confirmation or providing confirmation, a statement that recognizes that local solicitation permits or licensing obtained by the local -- from the local municipality have indeed been presented and would be, again, documented before the Commission. There would also be an approximate end date of the campaign.

Retail suppliers may be subject to providing additional information at the door.

In New York State, for example, there is a Consumer Bill of Rights that is required. It's a handout that expressly introduces the customer to the retail supplier. Makes very clear that the retail supplier is not part of the local distribution utility. It explains the rights of the retail supplier to -- or, to the customer of the regulations and rules that are in effect in the State of New Hampshire. And it's something that we believe would be very beneficial and informative to maintain the integrity of this particular sales channel.

As we move forward with this particular channel, there are variations that I

think can be achieved as well by utilizing door-to-door sales. So, one approach that we have been experimenting with with respect to Direct Energy, as I mentioned, it's an opportunity to educate and inform consumers at the door regarding complex sales and information related to our products and services. But the approach that we're talking about that could be used here in New Hampshire would be essentially knocking on the door of the perspective customer, presenting the product offerings and services that are available to the retail supplier, but not necessarily enroll the customer at the door.

One of the things that may be simply is a leave-behind, and an opportunity to glean from the customer important information, like their telephone number or e-mail address. And, if there's an interest on behalf of the customer to subsequently provide to that customer information via Web or text about an offer that could be customized or has been expressed some interest on behalf of that customer to look more into that particular

offer.

We believe that that approach could be something that could be tried here in New Hampshire. We think it could be beneficial. It may reduce some of the potential confusion at the door as well. It would give consumers an opportunity to digest, in the comfort of their home or looking at their e-mail or their text messages, an opportunity to better assess a competitive offer.

Additionally, as reflected in the same section, in Subpart (f), under

"Solicitation of Customers", "A competitive supplier or aggregator, or its representative, may contact a potential residential customer in person at a location other than the customer's residence, for the purpose of selling any product or services offered by that supplier or aggregator."

Direct wholeheartedly supports this provision. However, we encourage the Commission to go further with this provision to expand this as a new or potentially new sales channel in the following manner: Direct, like

other retail suppliers in other state
jurisdictions, have the opportunity to sell at
a retail store, at a kiosk at a mall, or at
special events. However, unlike
telecommunications, where the mobile number of
a customer is really their account number, most
competitive suppliers, when faced with that
opportunity, asks the consumer about their
account number, they can't recall. They don't
have that on hand.

What we're suggesting, similar to states like Pennsylvania and New York, that, in New Hampshire, the electricity consumer can obtain their account number by logging on to a secure Web portal or calling a special 1-800 number, and providing basic information in the form of an account lookup process. That basic information may include simply a name, a street address, the telephone number of that customer or consumer, and potentially the last four digits of their social security number.

We encourage the Commission to consider this sales channel as a means to accelerating competition in the State of New

1 Hampshire.

And, lastly, I would just thank you for the opportunity to present today. We will provide this in more detail in our written comments next Friday. Thank you very much.

CHAIRMAN HONIGBERG: Thank you,
Mr. Hanks. Next up we have Rob Munnelly,
Steve, I'll go with "Tower" this time, and
Matthew Fossum.

MR. MUNNELLY: Thanks. Is this on here? There we go. Thank you very much.

Okay. Good afternoon. And thanks for the opportunity to comment on this Initial Proposal. I'm here on behalf of several of my supplier comments [clients?], some of them are licensed here, some of them want to be licensed here in the near future, and they are very interested in what you have going today.

You'll see that the issues that I'm going to raise are similar to many that have been brought before. I'll start at the opening, on the outset, it's not in the rules, but I support Clearview's comment about coming up with some type of customer list option, such

as was mentioned in Pennsylvania. That's a very helpful option and it should be part of these rules if at all possible.

Okay. Just generally in terms of these rules. Again, my clients have been in New Hampshire for quite a while. I've been practicing up here in front of you for quite a while as well. My general point on that is I agree with Mr. Wiesner's comments up front. This has been a very good competitive marketplace in New Hampshire. There's a lot of customers on competitive supply. Staff has been incredibly helpful. We view it as a success story.

Based on that record of success, and, again, it's understandable, it has happened in many states in New England, that the time comes to get to Version 2 of the competitive supplier rules, because we have experience now, we need some changes. All that's great.

But we were surprised and disappointed that the step up, it didn't just cover kind of the obvious gaps and clean-up versions. It went farther and it went to a

point where I thought that there was an element of overregulation in very many of these provisions. And that's one of the reasons why I think you've seen very lengthy comments from the other competitive suppliers in the room.

You know, my clients certainly ask that you take a look at these comments very closely, and give thought to the very many specific changes that are being suggested, so that you can have a really workable set of rules that really keeps New Hampshire as a success story in this area.

I'm going to focus my first point,
I'm going to jump around a little bit, as well
as some of the others have, but I'm going to
try to piggy-back on some of them so that it
cuts down on the length of my presentation.

First of all, I agree with the comments of Clearview and with Direct and RESA, we're very concerned about the ban, what's essentially, in practice, a ban on door-to-door sales. It's not been adopted anywhere in the country to our knowledge. It's just something that sends the wrong message to the market that

you're going to have a complete ban on 1 2 something. Especially where I'm not aware of 3 that many instances of Commission concern about door-to-door sales. I mean, there's certainly 4 been some, but it hasn't been the type of thing 5 6 where we've seen such a systematic set of 7 problems that would justify a ban. Just keep in mind as a general matter, this whole set of 8 9 these rules are supposed to, I think, appear to 10 be intended to give strength to the Commission 11 in its ability to review suppliers, it beefs up 12 sanctions, it beefs up licensing. It's the 13 type of thing where you should probably let 14 those rules work in practice. And if, for some 15 reason, you have an irredeemable problem with 16 door-to-door sales, at that point maybe you can 17 start talking about a ban. But, at the outset, 18 I think you should let these rules do their 19 work and allow door-to-door sales happen with 20 increased consumer protections. 21 Keep in mind that the rules 22 themselves make that very easy, because there's 23

a Subsection (g) in the section on door-to-door sales, where it has additional consumer

24

protections that would apply to the sales that do -- that are permitted under the rules. So, you already have a set of beefed up consumer protection requirements that are there.

Certainly, you can consider some or all of the ones that Mr. Hanks has spoke about for Direct Energy as well. Certainly some of them makes sense, such as a leave-behind, with contact information, basic rights, that's something that you might find some support.

But I think, for the most part, you have it. Section (g), maybe dressed up a little bit, I think, and then allow the door-to-door sales to continue, and then watch the suppliers. Again, if that's something that the good suppliers should be able to operate; the ones with concerns, you can deal with through the ordinary processes.

But I think, anyway, essentially a ban is really not a good idea, and it sends the wrong signal to the competitive market and is bad for consumers.

The second one is a less -- in some respects, a less serious one, but it is one

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

that I think does need to be addressed. deals in telemarketing. There was an old provision in the last set of rules at -- it's also within 2004.11, and it deals with what to do with telemarketing calls, and in particular it deals with when you can initiate a sales call. And there's a subsection, which I will get to, and I apologize, sorry about that, it's -- we're looking at 2004.11, Subsection (c), and within that another section, it's a sub c without parens around it. That is when you can initiate a call. And it contains the obvious things. You're not supposed to call a 911 or that type of emergency system. But it goes on to say you can't call a wireless number, you can't call a cellular telephone service, or any other call where the calling party is billed.

Now, I realize that that was in the original rules, the current rules that are in place. But right now that's probably not an appropriate provision. Very many customers now have gone -- cut off the cord and are wireless only. So, by keeping the ban on cellular

telephone system in the rules, you're denying the ability of suppliers to market to many customers in New Hampshire.

On top of that, it raises a compliance issue, because ordinarily the customer -- the Company may very well not have transparency as to what's a wireless call, what's a landline call. You run the risk of calling people based on whatever information you have at hand. And turning out later on it's a wireless call and end up getting fines and sanctions under the other provisions of the agreement.

It's just something that you should be cutting off that section dealing with the subsection c, about "paging services, cell services", "services for which the calling party" -- "called party is charged for the call". You can cut that out these days. I think most people have cellphones and have all-you-can-eat service plans. It's not something they're going to pay a lot of money if somebody makes a telemarketing call to them.

So, it's something that's a clean-up

50, it is something that is a crean up

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

measure, but I would say let's do it, because it hasn't been mentioned by anybody else here today.

The third one I want to focus in on is also in 2004, in .03, it's dealing with "Price Disclosures". And, in particular, the price disclosures dealing with variable rate products. This Section 2004.03 is really long. It's, you know, it's several -- it's many pages on this point, especially the ones dealing with on Subsection (b), where you're talking about what you have to include when you're offering a variable price product. It sets up a bifurcated system that first you can offer a price that's based on a LMP-based index price is one option, and then you have disclosures if you do that route. One thing I'll note is that, from my clients' understanding, there are very few index-type products that are being used for residential customers and small commercial customers. So, it's fine to feature it and give it as an option. But it's something that it's not something that's in the market very much right now. And, to some

extent, they try to force suppliers to create a new product, it's likely to be unsuccessful, and will then shift to the second part of the process, which is "what do you do if you don't have an index-based price?"

In that case, you've set up, in the second part of that, you have nine specific subcomponents. Some of which were mentioned earlier by Mr. Mondschein, and I think by some others as well here. But there's a lot of provisions in that dealing with that. It includes, you know, that you have to have a clear statement that you don't have a market price. And, again, I have no idea what customers are going to say about that, because they don't understand the context of that. So, it's going to confuse customers.

You then have to further describe
each additional component. And, again, that's
something that was mentioned, that that is
both -- that it's ambiguous of what that means.
Because right now almost every supplier's
contracts have a provision for variable price
that says "our price consists of energy prices,

plus overhead, plus this, plus that, plus profit, plus market flexibility, and that type of thing. If that's what that means, that's fine.

If you're really going to mean that they have to deal with it in an extreme level, that's competitively sensitive, and I think almost every supplier is going to have a problem with that. So, I would say that's something you should watch for.

You then have to describe the frequency of variation of the product, you have to provide a monthly average price. You have to do a graphical display. You have to provide them with maximum prices for a similarly situated retail customer. You have to include price floors, price caps. You have to provide a website.

These nine different things are overkill. It is something that is going to be really hard to implement, especially since I doubt that people are going to be offering these index-priced products. And it's something that should be simplified and made

much cleaner on that. Such as, you know, take
the artificial part and marketing piece out.

Require a clear provision that -- of that
either that there's not price caps, or unless
there are price caps. And, you know, just
maybe even, if you're going to do the
backwards-looking prices, you can do the
backwards-looking prices. That's something
that's been done in other states, even though a
lot of people, you know, it doesn't -- there's
no promise of future events with a
backwards-looking chart.

But whatever it is, that's something -- I think that it's a great -- in concept, I can understand what's happening.

But, in practice, it's going to be really hard to implement, and it's going to cause problems.

And it just means that suppliers will have -- will drop variable prices in New Hampshire.

They'll start doing fixed price contracts for when they renew. And that's not always good for customers. Sometimes you get to the end of a contract, customers want -- they want a short-term variable price for a couple months

```
1
         while their making up their mind what to do.
 2
         And, in this case, you're driving them away
 3
         from variable pricing, becomes fixed to fixed,
         and you get problems with customers who say
 4
 5
         "Wait a second, I automatically renewed to a
         fixed. I don't want to do that." They try to
 6
 7
         get out. It's something that customers don't
         like. And I'd say a little flexibility on
 8
9
         variable pricing would be helpful.
10
                   CHAIRMAN HONIGBERG: I have a
11
         question, Mr. Munnelly.
12
                   MR. MUNNELLY: Sure.
13
                   CHAIRMAN HONIGBERG: Isn't it a
14
         useful piece of information for at least some
15
         consumers who do track their own bills to say
16
         "Well, here's my usage for the last year. What
17
         would I pay you under this variable term?"
18
         Isn't that exactly what a lot of consumers
19
         would want to know?
                   MR. MUNNELLY: It's certainly -- it's
20
21
         certainly probative information at some level.
22
         It's not perfect information, because you can't
23
         tell if the same price patterns will happen
24
         going forward. But, again, it's -- the
```

looking-backward prices is something that has been used in other states. If it's something that the Commission wants to incorporate, I don't think my clients would object to it.

But I'd say a simplified provision of, say, something that clearly describes either that there are no price caps, or if there are price caps on a product, plus a backward-looking chart so you can look back on how the performance has been, I think that's preferable to the nine-factor thing you have now.

CHAIRMAN HONIGBERG: All right. Thank you.

MR. MUNNELLY: Okay. One other thing with the -- in terms of the variable price pieces on this, and it's been mentioned by I think Mr. Patch earlier, that right now there's a provision that says if the variable price goes up 10 percent, you have to send a notice ahead of time. Other states -- other states have gone much higher than that, to 25 percent. And, again, Mr. Patch covered that, I don't want to recreate what he said, but one thing to

keep in mind as a practical matter is that
having a 10 percent one is going to have
pricing impacts. For example, a supplier may
have a price that's worked fine, the market
prices have gone down, they may not want to go
down, because, if they end up going back up 10
percent, they're going to have to send a
notice. They'd be more inclined to keep their
price at a stable point to avoid the need to
keep sending notices to people.

So, you might, by having this rule, it may have the counter impact that the suppliers won't want to drop their prices to avoid these notices. So, I'd say a higher threshold is a good idea for all sorts of reasons on that.

Okay. I want to shift gears to customer -- transfers of customers' accounts in 2004.13. Again, there's -- assignment provisions are common. There was one in the current rules. This changes in a couple ways. Again, most of the changes are fine, but there are two that raise concerns.

The first one is that, in Subsection

```
1
         (b) of the rules, it has a provision that, when
 2
         somebody -- you assign your customers to
 3
         somebody else, the customer has the right to
         leave, and it also provides that any
 4
 5
         termination fee is waived. That's
 6
         inappropriate. The contracts typically permit
 7
         assignments. The contracts set the terms and
         conditions for when a termination fee kicks in.
 8
9
         You know, ordinarily, the reason there's
10
         termination fees is, in a long-term contract,
11
         the supplier has to hedge and pay money to
12
         protect against the possibility of a customer,
13
         you know, leaving early, and there's costs
14
         associated with that.
15
                   There's no reason why the mere fact
16
         of an assignment should justify waiver of a
17
         termination fee in all cases. It's just not
18
         the type of thing that's appropriate. This has
19
         been looked at in other states that I'm aware
20
         of, and all the states have kept the
21
         termination fee provision in. So, that part of
22
         it should drop.
23
                    The second part is the 30-day notice,
24
         and Mr. Patch mentioned that as well, that you
```

need 30 days notice. The concern I have on that is that, in some cases you have a supplier who's failing, you know, maybe the PNE situation we had a couple years ago. And there's no way in heck that, if a buying supplier is coming in, that they're going to meet the 30-day requirement. It's just not going to happen. The transaction is moving that fast.

What you often, in other states have done, is they have had some type of exigent circumstances provision. So that, in a case where you can't meet the 30 days because of business exigencies, that it sets up an alternative "best efforts" notice provision.

That type of thing I think would be something you should consider, because you don't want to have a situation where a transaction fails because they can't meet the notice requirements of a month in advance.

Again, I'm not opposed to the

RESA's -- to Mr. Patch's comment that a waiver

may be appropriate, but that also puts pressure

on both the provider and on the Commission to

be able to get the paperwork in for a waiver and get it granted. It's probably easier to just have an exigency provision somewhere in rules that, you know, Massachusetts did that on the rules they're working on, and some other states have done the same. I think Connecticut has as well. So, that's something to keep in mind. It's one that would make this provision work better.

I do -- I was going to raise the financial security issues, but they have been covered by other parties. So, I'm going to hold off on that one, for that one.

I'm going to talk about is the -- it's the issue of renewal registration for CEPSs. I think that that's been mentioned by a couple of different people here, that right now there's a whole new set of rules, both for initial licenses and for renewal registrations. That you get information from a whole bunch of sources, including out-of-state, and then you -- and then, especially in the renewal context, there's these factors, and then says

"shall deny renewal" if these circumstances
happen. That's really bad in the context of a
renewal. You have a company that's in business
in Connecticut, it has employees, it has
management, it has -- it has a business that's
going. And, if the Commission has concerns, we
would be supporting that there should be Staff
dialogue with the supplier to be able to talk
about the concerns and try to reach a
resolution, before you end up just having a
denial. Because, as Commissioner Bailey
mentioned earlier, yes, in that context, you
can do the reconsideration motion type thing.

But the problem is that, from a supplier standpoint, any time a state takes a negative action on a license, it's a huge deal. It usually has to be reported across their footprint. It causes big problems everywhere. Just I'd watch the wording of that 2003.02(d), so that it doesn't have an automatic denial in those circumstances. Having the word "may" in there would be helpful. Having something that would -- that would encourage or permit Staff

reach out to the suppliers when they have concerns in their renewal context, it would be very helpful. I really just don't want to be in the position where you have automatic denials before the supplier is even aware that there's a problem.

"wrapping up" point now, for planning purposes.

I do want to -- one of them is a very practical one, and especially for somebody like me, who represents suppliers. We're dealing with the issue of enforcement and sanction provisions, when something goes wrong. We very strongly support the idea that you have a detailed notice of violation provision that can be -- with as much detail as possible that can go responded to. That's a much more efficient way of dealing with things, and we certainly support that.

But the concern I have, though, is that right now the rules, at 2005.01(c), gives suppliers only ten business days to respond to an NOV. Ten business days is really short, you know, because you're going to get the notice,

receive it, you know, there's going to have to be the evaluation by the Company, they're going to hire their outside counsel, they're going to have to work together to work up a detailed response. And ten business days is just not all that long. It should be twenty days, or at least fifteen business days. Because otherwise what's going to happen is you're going to get a crappy, excuse my wording, response that doesn't have the detailed analysis that you guys are going to want in order to resolve this appropriately. Having a little more time will come up with a better product for everybody. So, I just ask for some flexibility on that point.

The second piece would be, it's an issue that's endemic through the enforcement provisions in the rules, is that they define sanctionable event, which is — and then at that point it starts — all the provisions start taking "shalls". You know, "shall assess fines", "shall suspend the supplier", "shall suspend the registration", "shall revoke the registration". It's — the concern I have

```
1
         again is that I would much more prefer to see
 2
         the "mays" in those things, because you need to
 3
         have some discretion. There's a -- in many
 4
         cases what happens, if there's a real problem
 5
         that's justifying a sanction, the supplier
 6
         investigates and finds out that one of its
 7
         sales agents or one of its sales marketing
         companies has not been doing a good job. And
 8
9
         the Company may very well come back, turn
10
         around, and find the problem, fix the problem
11
         through strict action, and they apologize, they
12
         take full responsibility for it, and then you
13
         start running into all these "shalls".
14
                   And the concern would be is that
15
         somebody who has done a good job of coming back
16
         from the problem may at least potentially be
17
         sanctioned and --
18
                   CHAIRMAN HONIGBERG: I'm going to
19
         stop you, Mr. Munnelly.
20
                   MR. MUNNELLY:
                                   Yes.
21
                   CHAIRMAN HONIGBERG: I can assure you
22
         we are going to take a look at these rules with
23
         an eye toward those comments in particular.
24
                   MR. MUNNELLY:
```

 $\{DRM \ 16-853\} \ [Rulemaking] \ \{01-19-17\}$ 

Yes.

1 CHAIRMAN HONIGBERG: But how many current -- I mean, how many former state 2 3 employees are there in the room who have dealt 4 with the rulemaking process and the lawyers at 5 the Office of Legislative Services? Let me see a show of hands. 6 7 [Show of hands.] CHAIRMAN HONIGBERG: One of their 8 9 triggers --10 MR. MUNNELLY: Uh-huh. 11 CHAIRMAN HONIGBERG: -- is the word 12 "may". And they will cross it out and write 13 "shall" every time they see it. I mean, that's 14 an exaggeration. But the process does not 15 invite agency discretion. It encourages 16 agencies, in fact, to lay out a criteria and 17 then say "this is what you'll do if you find 18 these things." 19 We will, I quarantee you, we will

We will, I guarantee you, we will take a look at this. It's a very frustrating thing for a lot people who have worked in state government and the Executive Branch dealing with rules. So, we are sympathetic, and I understand the substantive points you are

20

21

22

23

24

making about that, and do not disagree or take issue with your concerns about them. And I promise you will take a look at them.

But just I encourage you, speak to one of the folks in the room who raised his or her hand and you'll probably have triggers from them as well.

MR. MUNNELLY: That's a very helpful clarification. Thank you, Mr. Chairman.

I guess the one thing to look back on that would be the wording of it, it's 2005.05, which allows for mitigating circumstances.

Maybe that's the area where you can cross-reference to these provisions so that you're not boxed in fully, that mitigating circumstances can apply notwithstanding the "shalls". That would be great.

I think that I am going to -- I'm going to stop here. I don't -- again, there's been a lot of commentary that I support in the room. I'll address some of that in written comments. And I really appreciate the opportunity to have these comments to you. Thank you.

 $\{DRM \ 16-853\} \ [Rulemaking] \ \{01-19-17\}$ 

1 CHAIRMAN HONIGBERG: Thank you, 2 Mr. Munnelly. Mr. Tower, followed by I think 3 the only other speaker who signed up is Matthew 4 Fossum. 5 MR. TOWER: Good afternoon. My name 6 is Steve Tower. 7 [Court reporter interruption.] MR. TOWER: Good afternoon. My name 8 9 is Stephen Tower. I'm with New Hampshire Legal 10 Assistance. I'm here with my associate, Dennis 11 Labbe. We will be filing written comments. 12 just wanted to make one brief point. And, 13 then, if possible I'd like to turn the mike 14 over to my colleague, Dennis, to continue 15 making some points for us. 16 But there were some comments made 17 about modifying these proposed rules so that direct solicitation calls could be made to 18 19 cellphones. And, as attorneys at New Hampshire 20 Legal Assistance, our client base are 21 low-income residents in New Hampshire. And, 22 essentially, all of our clients who have 23 cellphones don't have unlimited phone call

 $\{DRM 16-853\} [Rulemaking] \{01-19-17\}$ 

cellphones, they have prepaid minute phones.

24

```
1
         And, when clients such as ours who have prepaid
 2
         minute phones receive unsolicited calls, it
 3
         uses up those minutes that they have paid for,
 4
         and they have to then use what money they have
 5
         available to purchase more minutes on their
 6
         phone.
 7
                    So, the possibility of them having
         their cellphones opened up to unsolicited calls
 8
9
         is something that we would be concerned with,
10
         and we hope the Commission would consider when
11
         looking into these rules.
12
                    And, with that, I'd like to pass the
13
         mike over to Dennis. Thank you.
14
                    CHAIRMAN HONIGBERG: Mr. Labbe.
15
                    MR. LABBE: Thank you, Commissioners.
16
         And I apologize for the poor handwriting on
17
         Steve Tower's name.
18
                    CHAIRMAN HONIGBERG: You're taking
19
         ownership of that, Mr. Labbe?
20
                    MR. LABBE: I am taking 100 percent
21
         ownership.
                    CHAIRMAN HONIGBERG: I note I could
22
23
         read your name perfectly.
24
                         [Laughter.]
```

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

MR. TOWER: Thanks.

75

MR. LABBE: Like Steve said, we are going to submit some written comments. But there were a couple things that I think are pretty easy fixes that maybe can be addressed right now. So, on the consumer protection requirements, Puc Rule 2004.02, Section (d), Section (5), I would suggest adding a clause to the end of that sentence, requiring the disclosure be particular to where the residential customer is located. So, we'll work up some language in accounting where the residential customer is located would be helpful. Simply saying there may be "programs available", that's really not useful information, unless there's maybe a website or a telephone number that's particular to where that person actually lives and services may be available.

Let's see. One other thing. On

Section (14) of that section, I would suggest

maybe giving an additional day or two, for

Section (14)(b), in terms of how long a person

has to rescind the terms of a contract. Some

of these competitive suppliers are not all that local, and this mail may be coming from like Texas or California. So, they're really being limited if, you know, say it takes two or three business days to get there, they only have two or three business days to rescind. So, I think, even if someone chooses mail, especially it's a concern for low-income customers, where a lot of them don't have computers or internet, so e-mail may not be an opposition. So, they should get the same ability for rescinding contracts as anybody else.

And the last point I would like to make is not particular to any rule amendment, but it concerns maybe an additional regulation that would provide notice to anyone signing up that, if they are a low-income customer, whether or not that rate will receive a discount from the Electric Assistance Program. The current status is no competitive supplier rate receives that discount, as I'm sure the Commissioners are aware. I can't speak for the EAP Advisory Board, although I am a member of it, but, you know, that is being looked at

right now, as to whether, you know, we could work it out where, you know, low-income customers have the same option to use competitive suppliers as everybody else, without having, you know, an economic penalty for making that choice.

But I think it would be helpful if, at the very least, when you're signing up for a service, it tells you "you're going to lose the discount if you choose this rate".

And I think those are all the comments I have. And we'll provide some more detailed comments in writing. Thank you.

CHAIRMAN HONIGBERG: Thank you, Mr. Labbe. Thank you, Mr. Tower.

Mr. Fossum, I think you're up.

MR. FOSSUM: Thank you. For the record, Matthew Fossum, here for Public Service Company of New Hampshire doing business as Eversource Energy. And, like many of the others who have spoken so far, I'll just note that we do intend to file comments next week. They'll be more extensive than what I intended to offer here today. But I just wanted to hit

on a couple of points today that I thought were particularly important, as well as just take a moment to respond to a couple of things that I've heard this afternoon from some of the other speakers.

So, with that said, so I'll run through the regulations that we had comments on, and start with 2003.03(b) and 2005.06.

Both of those regulations set out various charges that may be made against the financial security that's posted by a supplier, but do not mention any charges that — or expenses that may have been incurred by the utility being paid in that list.

There are some provisions in the rules that permit the utility to charge the supplier for certain services. But our concern is that, if there are circumstances where, for example, a supplier is terminating its business, whether willingly or otherwise, there may not be anybody to send a bill to. And, so, we would like to see some language added that would put some utility charges into that stack of payments.

Next is 2003.08. It references that
a supplier may be permitted to withdraw its

registration "if there are no pending customer complaints against" that supplier. There may be instances where there are complaints that are not customer complaints. They could come from a utility perhaps, or even from the Commission itself. And, so, it's our thought

8 Commission itself. And, so, it's our thought 9 that that language should be revised to note

that all outstanding issues for complaints

would need to be addressed and handled prior to

12 withdrawal.

Next, looking at 2004.09, and I'm sure the Commissioners can understand why Eversource, formerly PSNH, is sort of acutely interested in this provision. But we would recommend adding language in that provision, specifically noting that, for this new entity, the aggregator with agency authority, that that entity be described as "owing a fiduciary duty to its customers". And that, because of that fiduciary duty, it will not place customers with an affiliated supplier absent some express

specific authorization from the customer to do

so.

Next, looking at 2004.13(c) and 2004.16(a)(1), there are notice -- and those two provisions refer to notices that are to be provided by the supplier under certain circumstances, and that copies of those notices be delivered to the Commission. We would ask that the utility also be listed as receiving copies of those notices. It would be helpful for us to have that information.

And, finally, a couple of comments regarding the regulations on or the proposed regulations having to do with defaults and customer transfers. Looking at 2004.13 again, we would like to see a provision added that the utility could terminate a transfer, a pending transfer, if the current or the receiving supplier defaults during a transfer period.

And, looking at 2004.16, we would ask that a provision be added that a utility may remove pending EDI transfers to address a default, with a note that the proposed new supplier could resubmit its EDI transfers once the default period has been cleared. Just to

make very explicit what the understanding of the rights and obligations of the utility and suppliers are in those circumstances.

That was all that I had had on specific rule comments for this afternoon. I did also want to take an opportunity to respond to a couple of things that I have heard this afternoon.

In general, my understanding of these rules and the purpose of these rules is to set up certain requirements for suppliers and, in particular, the relationship of the supplier to the customer, which, of necessity, deals with the relationship of the supplier and the utility, but the utility shouldn't -- isn't really covered by these rules.

So, to the extent that there were requests for rules that might impose additional burden on the utility, we would not be in favor of those. I'm thinking of things like a customer list. That's not really something that should be part of these rules. It's not really contemplated by these rules. It's not really clear what that customer list would look

like or do. If it's a list of eligible customers, my understanding is that every customer is an eligible customer to participate in competitive supply.

With respect to some of the comments on off-cycle meter reads, we would -- we definitely support the new restrictions in the regulations on off-cycle meter reads, and would support leaving those provisions unchanged from what's in the proposal.

A couple of items. There was a mention of allocation of partial payments.

That matter has already been handled by this Commission, Docket 13-244. There's a Settlement Agreement that required how payments would be allocated between suppliers and utilities. Consistent with that Settlement Agreement, we have language in our tariff that identifies how those payments will be handled. I don't think that needs to be included in these rules.

That same Settlement Agreement also had notes about and a settlement on the number and type of customer contacts that suppliers

could make with customers. That I note even

RESA is a Settling Party in that docket. So, I

think that that docket and that Settlement

Agreement speaks for itself and doesn't need to

be revisited as part of these rules.

And, just for other clarity, there was one comment about implementing a POR in New Hampshire. That issue has been investigated in the past as well, and Eversource would be opposed to doing that particularly in this rulemaking docket.

been a number of comments on the new or different restrictions on marketing and sales practices. I don't have any particular comment on that or rebuttal to any of the comments that are made, but I wanted to speak long enough to note that, to the extent that customers get confused or misled, whether intentionally or not, oftentimes they call the utility to deal with those issues. And, so, we would like to see some additional limitations on the manner of sales practices that can be undertaken. We, as the utility, we're not in the position to be

```
1
         addressing those concerns or complaints.
 2
         take note of them, and can provide them to the
 3
         Commission as necessary. But it's not really
 4
         our business to be resolving those issues as
 5
         between customers and suppliers or otherwise.
 6
         Nonetheless, we are brought into those issues.
 7
                    So, we would like to see some
         language that puts some borders around what can
 8
         be done and that restricts some activities and
9
10
         that punishes violations of appropriately
11
         restricted activities.
12
                    So, and with that, that's what I had
         for comments this afternoon.
13
14
                    CHAIRMAN HONIGBERG: All right.
15
         Thank you, Mr. Fossum.
16
                    Did I miss anybody who signed up to
17
         speak?
18
                         [No verbal response.]
19
                    CHAIRMAN HONIGBERG: Is there anybody
20
         who didn't sign up to speak but would now like
21
         to speak?
22
                         [No verbal response.]
23
                    CHAIRMAN HONIGBERG: Is there anyone
24
         who did speak who feels compelled to say
```

1	anything that they didn't already say?
2	[No verbal response.]
3	CHAIRMAN HONIGBERG: All right. Have
4	we covered the field?
5	[No verbal response.]
6	CHAIRMAN HONIGBERG: All right.
7	Thank you all and thank you for your comments.
8	Obviously, people are very interested in this,
9	have done a lot of work on it. We appreciate
10	that. We look forward to seeing your written
11	comments on this, and including the
12	Governor's the issues raised in the
13	Governor's letter.
14	And, with that, we will adjourn this
15	public comment hearing.
16	(Whereupon the hearing was
17	adjourned at 3:19 p.m.)
18	
19	
20	
21	
22	
23	
2/	